



# Command Cost Model Document

# AMC Army Sustainment Command (ASC)

The Deputy Assistant Secretary of the Army -Cost & Economics

(DASA-CE)

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Enterprise Resource Planning (ERP) Command Cost Model (CCM) Document — Command Series

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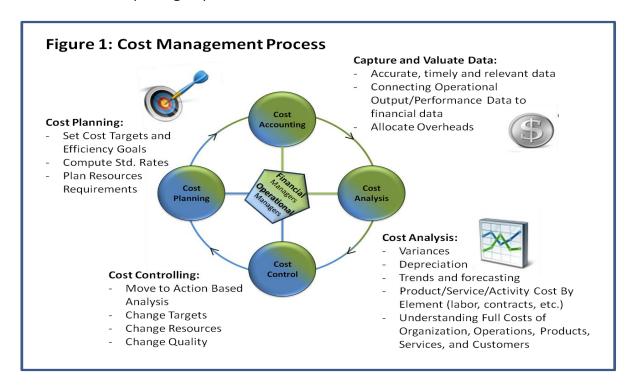
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### **Statement of Purpose**

The purpose of the *ERP Command Cost Model (CCM)* document (hereinafter the "Cost Model") is to provide a <u>living document</u>, which contains the necessary information to be utilized as a reference guide to aid in the understanding of how the command's current Cost Model is represented in the multiple ARMY ERP platforms, such as the General Fund Enterprise Business System (GFEBS), Global Combat Support System (GCSS), and Logistics Modernization Program (LMP) ERPs. Each command's Cost Model and corresponding utilization of supporting capabilities within the ERP's has been adapted to meet the requirements of each command and the Army-Wide cost objectives. The Cost Model consists of the defined system master data and supporting transactions necessary to support the Cost Management Process (see Figure 1). Therefore the Cost Model consists of:

- identification of the cost objectives
- definition for the master data elements
- execution of various kinds of planning
- capturing of 'actuals'
- allocations/cost assignments and corresponding data loads necessary for driver data
- various reporting requirements



The intended audience of this document consists of readers already familiar with the ERP applications and the cost management concepts within the Cost Management Handbook.



### **Command Overview**

This section of the AMC Command Cost Model document covers the portion of the AMC Cost Model associated with the U.S. Army Sustainment Command (ASC) only.

ASC Command is the Army's logistics integrator to streamline and accelerate logistics support to U.S. Army, Joint and Coalition forces worldwide. ASC commands sustainment brigades that provide supply, maintenance, and field support services. In addition to the sustainment brigades, ASC manages over seventy Logistic Readiness Centers (LRCs) in the continential United States and overseas to ensure war-fighting readiness and leverage national logistics. ASC synchronizes acquisition, logistics and technology support from the strategic, through operational to the tactical level. Additionally, ASC manages the Army Prepositioned stocks.

### **Cost Management Objectives**

### **Current Objectives**

ASC's current cost objective is to track the costs of organizations and the work efforts those organizations perform. ASC Army Field Support Brigades (AFSBs) track costs to the units. Currently, only direct costs are associated to a Unit regardless of funding source (e.g. depreciation cost for the utilization of the equipment). Within the Logistic Readiness Centers (LRCs), much of the work performed is related to base operations activities. Therefore ASC locations and activities related to base operations utilizing Army appropriated funds are required to track costs using Service Based Costing methodology. For this purpose, they utilize codes prescribed by the Office of Assistant Chief of Staff of Installation Management (OACSIM) to capture costs for Installation Service Reporting (ISR). ASC is also a provider for National Maintenance Program (NMP). NMP supports Army-wide readiness. Units perform field maintenance to support the Unit's readiness. Field maintenance consists of a repair and return to the user of the equipment. NMP performs depot level repairs which are above Unit repairs that result in a repair and return to the supply system (national inventory.) These NMP activities are reimbursable by the Army Work in Capital Fund (AWCF.)

### **Future Objectives**

As requirements change within the areas of focus, objectives should continually be reviewed to ensure the Cost Model is providing the level of information required to make resource informed decisions and/or provide transparency for external reporting and requirements justifications. Additionally, to achieve the Army-wide objective of capturing full costs of organizations, the units within ASC require more than just understanding and capturing direct costs. Organizations within ASC need to capture shared (indirect) costs for the Units and should associate the benefit of those

shared costs to the consuming unit (e.g. Battalion) at a minimum if a causal linkage can be established. For example, cell phones, strategic support contracts and facility usage can be associated to the units based on number of soldiers or various appropriate cost drivers annually, quarterly or monthly depending on available information. Recently, understanding the Cost of Readiness has become an Army consideration. As items for Readiness are evaluated, commands will need to update their Cost Models to facilitate the information needed.

### **Command Master Data**

### **Cost Centers**

### Overview

Cost Centers (CCs) represent the organizations (e.g. COMMAND SECTION CIV) listed within the Modification Table of Organization and Equipment (MTOE) or Table of Distribution and Allowances (TDAs) entities (e.g. MPR & FORCE MGT DIV). Cost Centers are established to collect and manage costs incurred within an organization for the corresponding capacity output provided (e.g. Labor Hours). Cost Centers align to the UIC-Paragraph structure of the TDAs or the MTOE structured authorized UICs (e.g. Company A).

### **Coding Logic**

ASC integrates with the Army's Global Combat Support System (GCSS-A) ERP and therefore has Federated 4\* series Cost Centers and is completely Federated requiring no additional changes to the current Cost Center numbering. To maintain consistency between GFEBS and GCSS-A, cost center changes are allowed under specific conditions. Creating a new cost center requires a unique combination of the UIC-Paragraph on an approved Force Structure document or a structure Derivative UIC (DUIC) to reflect the MTOE units (e.g. WXXXAO for Company A).

### **Informational Fields**

In addition to the Cost Center code, there are many other data elements defined on the Cost Center master data record that are utilized for reporting or interfacing with other systems, such as (but not limited to), Standard Hierarchy, Area of Responsibility, Name 4 and Interface Indicator (utilized if using ATAAPS for time tracking).



### **Activity Types**

### Overview

Activity Types, (i.e. Resource Pools) describes the kind of capacity of a specified resource within a Cost Center, typically measured in units of time, hours (HRS) or volume (BTUs), etc. Therefore, Activity Types (AcTypes) are used to assign capacity-related costs to consuming cost objects. Activity Types are used to plan, allocate and control costs. Activity Types are categorized as Labor Related versus Non-Labor Related. The most prevalent category is Labor Related which is structured to reflect the different types of Labor Related Resource Pools such as Civilians, Military, etc. Additionally, Non-Labor Related Activity Types are created as needed to reflect the capacity costs of Machines (e.g. Bulldozer \$/Hour) or Facilities (e.g. \$/Sqft).

### **Usage & Calculations**

ASC's main capacity is work force, and therefore Labor Related. The transaction for associating the capacity consumed requires a *quantity* and *rate* to exist for the Cost Center and Activity Type. Refer to Table 1: Summary Utilization of Activity Types that lists a summary of Activity Types utilized by ASC.

- Labor Related Activity Types the Labor Related Activity Types have been defined for the ARMY as a whole, based on various Pay Plans and Series and encompasses all of the kinds of skills provided by labor resources utilized by ASC.
  - Civilian For all Civilian related labor charges, the payroll costs remain on the Cost Center where the Primary expense posting occurs. For entities tracking Civilian Labor to products/services, then Civilian Labor Activity Types are utilized to perform time tracking. ASC does not currently perform Time Tracking for Civilian labor hours and as such Labor Activity Types are needed to support only the payroll processes.
  - Military Currently, ASC is not tracking time related to Military labor hours and output worked within GFEBS.
  - Local National ASC does have Local National (LN) Payroll associated to organizational cost centers; therefore, LN Activity Types are utilized. ASC is not performing Time Tracking for Local Nationals. See Payroll section for further information on LN Payroll.
  - Contractor ASC currently does not track Contractor labor hours to outputs.
- Non-Labor Related Activity Types Currently, ASC does not utilize non-Labor Related Activity Types to assign out cost of capacity.

TABLE 1: SUMMARY UTILIZATION OF ACTIVITY TYPES

Туре	Area	Utilized
Labor	Civilians	Yes
Labor	Military	No
Labor	Local Nationals	Yes
Labor	Contractors	No
Non-Labor	NA	No

### **Internal Orders**

### **Overview**

Orders are a type of cost object utilized to capture the cost of an event (e.g. maintenance request, reason for travel) or a repetitive service (e.g. Military Card Processing). There are various kinds of Orders, such as Internal Orders (IOs) and Plant Maintenance Orders (PMOs). Within each kind of Order there are various Order Types which support the segregation of like-kind events.

### **Command Usage**

ASC utilizes Internal Orders (Order Types ZFIN, ZKOR, ZUFL) within its Cost Model only to support the various Payroll processes such as Italian, German, Korea default Lines of Accounting and the Unfunded Leave process. The Korean pay Labor Cost Sharing (LCS) Internal Orders are defined as Statistical (STAT). STAT IOs cannot be posted to as a single cost collector and require another cost collector on the posting as well such as a Cost Center.

### **WBS Elements**

### Overview

Work Breakdown Structure (WBS) Elements are utilized to identify the sub-activities required to perform a Project. Additionally, WBS Elements are utilized to support the reimbursable processes (via the Sales Orders or the Direct Charge processes) for services provided within and external to the Army.

### **Command Usage**

The main cost collector for ASC is the WBS Element in order to track the transparency, visibility and activity of the efforts being supported. In summary, ASC uses WBS Elements to:

Collect any reimbursable costs for services provided



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- Provide funding to other entities via the Direct Charge process
- Collect certain receipt (revenue) accounts, such as meals from Dining Facilities
- Manage Official Representation Funding (ORF)
- Track costs of functional cost accounts (FCAs) a portion of the effort supported by ASC is related to FCA activities such as F4816 LEFT BEHIND EQUIPMENT (LBE), F4702 OPERATIONS IN SUPPORT OF EBOLA IN AFRICA (DIRECT COST)
- Track ISR services provided such as 301 RETAIL SUPPLY and the corresponding legacy point account information of A402C000 - CLOTHING INITIAL ISSUE POINTS (CIIP) and A403E000 - SUPPORT HAZARDOUS MAT MGMT PROGRAM (HMMP)

### **Statistical Key Figures (Non-Financial Measures)**

Statistical Key Figures (SKFs) represent the non-financial measures a command might want to track to support performance reporting and/or to be utilized to support Allocations. Currently, ASC does not utilize SKFs to track non-financial measures.

### **Cost Elements**

### **Primary Cost Elements**

Primary Cost Elements track initial expenditures within the system and are defined ARMY-wide. Therefore, nothing specific for the ASC command has been developed related to Primary Cost Elements.

### **Secondary Cost Elements**

Secondary Cost Elements are utilized to track cost flows from initial expenditure to final cost objects. There have not been any Secondary Cost Elements generated specifically to address ASC requirements. However ASC is a National Maintenance Program (NMP) provider and as such is one of a few commands that utilize the Secondary Cost Elements related to NMP processes (i.e. 9100.S001 - NMP BILLED MATERIALS & SUPPLIES and 9100.S003 - NMP BILLED LABOR.)

### **Business Processes**

Currently the ASC Cost Model does not use Business Processes to track cross-functional business activities or Activity-based Costing.



### **Real Property**

ASC does not have Real Property and therefore this cost object is not present within the ASC Cost Model.

### **Attributes (Custom Fields)**

Currently, ASC uses Custom Fields added to the base SAP master data elements of Cost Centers, Internal Orders and WBS Elements:

- Attribute 1 (ATTR1) field contains the replacement of the legacy base operations defined point accounts.
- Attribute 2 (ATTR2) field contains the ISR codes.
- Functional Cost Account (FCA) tracking FCA codes issued for tracking of Hurricanes and deployment related events.
- Command Defined Field Starting in FY15, AMC has issued policy on utilization of the Command Defined Field in order to provide transparency into the reimbursable customer source of funding. See Table 2: Sample of AMC-wide Command Defined Field Values for sample values (not all-inclusive list). The AMC General Funds Customer Codes are 5 alphanumeric digits and are representative of organizations only (e.g. the fund center requesting such as A5XA0 or external entities). Within GFEBS, the AMC Customer Code must be populated on all WBS Elements that will execute reimbursable funds. The AMC Customer Code must be input as the FIRST five characters in the "Command Defined Field" of the execution level WBS Elements. Additionally, the AMC MSC/LCMC must input the LAST four digits of the supplying Funds Center immediately after the AMC Customer Code.

TABLE 2: SAMPLE OF AMC-WIDE COMMAND DEFINED FIELD VALUES

Customer Defined Code	Customer	Description
A5XB0	PEO Ammunition	PEO Ammunition - includes all Fund Centers A5XB*
A5XC0	PEO Aviation	PEO Aviation - includes all Fund Centers A5XC*
D4A00	Air Force	Air Force
D4C00	Defense Advanced Research Projects Agency (DARPA)	Defense Advanced Research Projects Agency (DARPA)
F5A00	Department of Agriculture (USDA)	Department of Agriculture (USDA)
N6A00	Private Industry	Private Industry
N6B00	Academia/Universities	Academia/Universities



### **Planning**

ASC currently does not utilize any Cost Planning capabilities.

### **Capture Actuals**

### **Payroll**

Civilian Payroll will be disbursed out of the Defense Civilian Payroll System (DCPS) with financial transactions being recorded on a bi-weekly basis. The Budget LOA is defined within the Human Resources (HR) master data record for each employee. One item to note is the Funds Center for the paying Budget LOA is actually determined by the Funds Management business logic (i.e. FMDERIVE – a custom table inside the ERP platforms that associate Cost Management master data with Funds Management master data).

ASC is responsible to maintain both the Faces-to-Spaces document identifying the association of Activity Types to Cost Centers and the calculations of the Rates. Additionally, ASC maintains the HR LOA within ERPs and requests updates to the FMDERIVE related business rules necessary for payroll to post against the correct funding. For more information on Faces-to-Spaces see <a href="http://www.opm.gov/oca/10tables/indexGS.asp">http://www.opm.gov/oca/10tables/indexGS.asp</a>.

In addition to Civilian Payroll, ASC also has German, Italian, and Korean Local Nationals payroll.

### Labor

ASC currently does not track labor command wide. With GCSS-Army Wave2, maintenance labor for maintenance of a unit's equipment will be captured and tracked by both the providing Unit of the maintenance activity and the benefiting Unit. Therefore the Cost by Maintenance Order, Cost by Performing Maintenance Unit, Cost by Equipment, and Cost by Unit Owning the Equipment will all be supported within GCSS-Army.

ASC does receives the benefit of Labor charges associated to an activity performed against Direct Charge related WBS Elements. Therefore ASC entities should understand the Secondary Cost Elements (e.g. 9300.0100 LABOR CHARGE – REG) related to Labor Activity Types to understand the charges they receive from other supporting organizations.



### Non-Pay/Labor

For Non-Pay/Labor costs, the individual initiating the budget execution action needs to indicate the organization and/or event (e.g. Internal Order or WBS Element) receiving the benefit of the non-payroll expense.

### **Depreciation**

ASC receives depreciation postings for capital equipment tracked within the Property Book Unit Supply Enhanced (PBUSE) system. PBUSE is being subsumed by GCSS-Army as a part of the GCSS-Army Wave 2 rollout FY15 - 17.

In the interim, PBUSE interfaces with GFEBS to provide all transactional data to financially reflect the capital equipment acquisitions, destruction, lost and transferred. GFEBS utilizes the asset transactions in conjunction with depreciation schedules or equipment usage data received from Operating and Support Management Information System (OSMIS) to determine the Usage-Based Depreciation to post as the non-budget relevant cost of the equipment associated to each Organization or Unit (Cost Center).

### **Perform Allocations/Cost Assignments**

Various kinds of Cost Allocations/Assignments can be supported within the Cost Model. ASC currently does not have any recurring Cost Allocations/Assignments occurring.

### CM Data Load

Currently, ASC does not have any external systems that need to be imported as cost drivers for allocations.



# Reporting

No specific reports are associated for the ASC command only. Below Table 3: Sample List of Common Cost Management Reports provides a sample list of common Cost Management related reports used for all commands.

**TABLE 3: SAMPLE LIST OF COMMON COST MANAGEMENT REPORTS** 

GFEBS ECC Reports				
Area	Report Name	T-Code/ROLE	Benefit	
Master Data – CCs	Display Cost Centers (CCs)	KS03 and KS13/ EPS_EC_CM_ECC_DISPLY_RPTR_0000	Display individual or all Cost Center(s) Master Data within a Group (e.g. use the last 4 digits of the Fund Center to get all Cost Centers associated with the Cost Center Hierarchy of that Fund Center).	
Master Data – IOs	Display Internal Orders (IOs)	KO03 and KOK3 / EPS_EC_CM_ECC_DISPLY_RPTR_0000	Display individual or all Internal Order Master Data.	
Master Data – WBSs	Project Info System: WBS Elements	CN43n	Displays all Projects and WBS Element Master Data.	
Plan – AcType Rates	Activity Type (AcType) Price Report	KSBT/ EPS_EC_CM_ECC_DISPLY_RPTR_0000	Displays AcType Rates Associated to a Cost Center.	
Actuals – CCs	Cost Centers: Actual/Plan/Variance	S-ALR_87013611/ EPS_EC_CM_ECC_DISPLY_RPTR_0000	Actual \$s for Cost Centers and AcType, SKF Quantities.	
Actuals – IOs	Orders: Actual/Plan/Variance	S-ALR_87012993/ EPS_EC_CM_ECC_DISPLY_RPTR_0000	Actual \$s for Internal Orders and SKF Quantities.	
Actuals – WBS	Display Project Actual Costs Line Items	CII3	Cost Line Item Postings to WBS Elements.	
Actuals – Costs	Display Actual Cost Document	KSB5/ EPS_EC_CM_ECC_DISPLY_RPTR_0000	CO Document Actual Costs for Transactions that have posted.	
GFEBS BI Reports				
Area	Report Name	T-Code/ROLE	Benefit	
Actuals – Costs	Cost by Reports	Cost by Cum Report / Cost Management Reporter.	BI Report displaying costs with various Attributes.	



# **Considerations for Cost Model Updates**

Table 4: Improvements to Command Cost Model lists items for consideration for updating/improving the ASC Cost Model.

\*\*\*Notional example only – to be built with Command based on priorities\*\*\*

### TABLE 4: IMPROVEMENTS TO COMMAND COST MODEL

Code	Category	Description	Benefit	Timelin e
1	Master Data	Review Cost Centers for Federation and GFMDI.	Aligns structures to future automated approach for maintenance of Cost Centers.	QX FY15
2	Master Data	Evaluate RESP CC on WBS Elements to support Settlements.	All WBS Elements have to be net zero eventually. Costs are assigned back to a Cost Center for the organization responsible or to follow-on products/services. Allows for deactivation of master data.	QX FY15
3	Master Data	Review Employee HR Mini Cost Center Assignments. Labor charges to other Command Cost Centers is not appropriate.	Ensures correct tracking of Labor costs within and across commands.	QX FY15
4	Actuals	Eliminate Payroll postings to WBS Elements.	Ensures Manpower reporting is correct. Payroll Accounts should not be used to move Payroll costs to a WBS Element; only a Secondary Cost Element such as 9300.01VR LABOR VARIANCE should be utilized.	QX FY15
5	Allocations & Assignments – GFEBS	Generate Overhead Allocations.	Associate centralized and Indirect costs to the benefiting organization or products/services.	QX FY15
6	Non-Financial Measures	Determine what Metrics ASC utilizes for performance and identify if they can be associated within the Cost Model.	Alignment of Output/Measures with costs for efficiency/effectiveness reporting.	QX FY15